

## Message Text

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S E C R E T STATE 146720

EXDIS

FOL REPEAT STATE 146720 SENT ACTION TOKYO INFO SEOUL USUN  
JUNE 21, 1975

QUOTE

S E C R E T STATE 146720

EXDIS

E.O. 11652: GDS

TAGS: PFOR, UNGA, UNSC, KS, JA

SUBJECT: GOJ COMMENTS ON KOREAN STRATEGY IN UNGA  
REF: USUN 3109

1. GOJ REACTION TO OUR UNGA STRATEGY AS REPORTED REFTEL  
SEEMS TO REFLECT AMBIGUITY IN JAPANESE THINKING WHICH  
MUST BE CLARIFIED. WHILE THEIR INITIAL REACTION TO OUR  
PROPOSAL SEEMED FAVORABLE AND UNSC LETTER IS DESCRIBED  
AS 'MOST ACCEPTABLE', REST OF COMMENTS SEEM TO REFLECT  
JAPANESE DESIRE TO DISASSOCIATE THEMSELVES FROM WHAT THEY  
EXPECT TO BE A LOSING CAUSE. FROM OUR POINT OF VIEW  
ACTIVE JAPANESE SUPPORT IS ESSENTIAL.

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2. FROM EARLIEST STAGE OF PLANNING OUR OBJECTIVE HAS BEEN TO AVOID 'DEFEAT' IN THE FORM OF ADOPTION OF HOSTILE RESOLUTION CALLING FOR WITHDRAWAL OF US PRESENCE. WE BELIEVE BEST CHANCE OF DOING THIS LIES IN DEMONSTRATING CLEARLY OUR READINESS TO TERMINATE UNC SUBJECT ONLY TO ARMISTICE AGREEMENT. OUR PROPOSED APPROACH IS A SERIOUS AND CONSTRUCTIVE EFFORT TO ACHIEVE THIS END. DESIGNATION IN LETTER OF A SPECIFIC TERMINATION DATE IS AN EARNEST OF OUR INTENT AND AN INTEGRAL PART OF OUR PROPOSAL.

3. OUR APPROACH IS BASED ON EXPECTATION THAT NORTH KOREA WILL PRESS FOR A DRAFT RESOLUTION SIMILAR TO LAST YEAR'S WITH HIGH EXPECTATIONS THAT IT WILL SUCCEED. IN 29TH UNGA WE TRIED TO WORK OUT CONSENSUS APPROACH WITH PRC WHICH REJECTED IT. SUBSEQUENT CONVERSATIONS WITH PRC HAVE OFFERED NO INDICATION OF ANY DESIRE TO PICK UP THREAD. ALL FURTHER EVIDENCE AVAILABLE TO US SUGGESTS NORTH KOREAN DESIRE TO FORCE DEBATE ON UNC AND US FORCE PRESENCE. GIVEN THIS BASIC ELEMENT AND PRC'S RELUCTANCE TO PLAY CONSTRUCTIVE ROLE SINCE CONSENSUS OF 73, WE SEE NO PROSPECT FOR DIVERTING PYONGYANG INTO A CONSENSUS AGREEMENT THIS YEAR OR OF AVOIDING DEBATE. CONSEQUENTLY, WE DO NOT SEE ANY VALUE OF ADVANCE APPROACH TO PRC, BUT WOULD NOT FORECLOSE POSSIBILITY LATER.

4. ON QUESTION OF COSPONSORSHIP IT WOULD BE INCONCEIVABLE THAT A DRAFT RESOLUTION ON KOREA WOULD NOT BE COSPONSORED BY USG AND GOJ. TURNING RESOLUTION OVER TO NEUTRALIST PARTIES WOULD, AS USUN POINTS OUT, RISK LOSS OF CONTROL. NOR WOULD THEY BE WILLING TO MAKE KIND OF EFFORT WE BELIEVE WILL BE NECESSARY TO SECURE ADOPTION OF OUR RESOLUTION AND DEFEAT OF HOSTILE RESOLUTION. FURTHER, WE DON'T SEE HOW WE COULD PERSUADE NEUTRALIST GOVERNMENT SUCH AS SWEDEN TO INTRODUCE A RESOLUTION WHICH SUCH CLOSE ALLY AS GOJ DOES NOT WISH TO COSPONSOR. ANY EXTENDED EFFORTS TO GET NEUTRALIST COUNTRY TO CARRY OUR FIGHT, COULD LOSE US PRIORITY AND WOULD LIKELY FAIL.

5. OUR VIEW DOES NOT, OF COURSE, RULE OUT WORDING CHANGES IN DRAFT RESOLUTION AND WE WOULD BE WILLING TO

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CONSIDER ANY SERIOUS POSSIBILITIES OF AVOIDING DEBATE. HOWEVER, AT THIS POINT WE BELIEVE IMPORTANT THING IS TO BEGIN VIGOROUS EFFORTS TO ROUND UP SUPPORT AND SECURE PRIORITY FOR OUR ITEM.

6. WE RECOGNIZE JAPANESE CONCERN OVER DOMESTIC POLITICAL REPERCUSSIONS OF POSSIBLE DEFEAT. HOWEVER, IF WE MAKE HARD FIGHT FOR OUR REASONABLE APPROACH WHICH IS BASED

ON READINESS TO MEET WITH OTHER SIDE TO WORK OUT TERMIN-  
ATION OF UNC, WE BELIEVE WE WILL BE IN BETTER POSITION  
TO MANAGE ANY TACTICAL MOVES WE MAY WISH TO MAKE DURING  
UNGA.

7. HABIB AND BLAKE WILL CALL IN GOJ AMBASSADOR JUNE 23  
TO MAKE FOREGOING POINTS. EMBASSY SHOULD MAKE SIMILAR  
APPROACH AT APPROPRIATELY HIGH LEVEL REQUESTING FULL  
JAPANESE SUPPORT FOR OUR APPROACH. SISCO

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